

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY MEXICO IMMEDIATE

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FOR TAPPE OF USTS

E.O. 11652: N/A

TAGS: ETRD, MX, US

SUBJECT: U.S.-MEXICO TOURISM AGREEMENT: REVISED DRAFT

REF:AMCKUNE-TAPPE PHONE CONVERSATION, B) MEXICO 6442

1. THE DEPARTMENT HAS REVIEWED THE DRAFT U.S.-MEXICO
TOURISM AGREEMENT AND PROPOSES THE FOLLOWING, GENERALLY
STYLISTIC CHANGES FOR GOM CONSIDERATION. DEPARTMENT NEEDS
SPANISH DRAFT BY COB APRIL 25 FOR LANGUAGE REVIEW IF AGREE-
MENT IS TO BE READY FOR SIGNING DURING SECRETARY'S VISIT.

2. PREAMBLE: BEGIN QUOTE CONSIDERING THE VALUE OF STRENGTH-
ENING U.S.-MEXICAN FRIENDSHIP AND TAKING FULL ADVANTAGE OF
THE POSSIBILITIES OFFERED BY THEIR EXTENDED BORDER;

THAT BOTH COUNTRIES FACE AN HISTORIC OPPORTUNITY FOR
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CREATING A NEW CONCEPT OF NEIGHBORLY RELATIONS, AND BEAR-
ING IN MIND IN PARTICULAR THE INTEREST WHICH MRS. CARTER
AND MRS. LOPEZ PORTILLO HAVE EXPRESSED IN THE ENRICHMENT OF
HUMAN AND CULTURAL RESOURCES ALONG THE COMMON FRONTIER;

THAT THE INTERNATIONAL COOPERATION AND ECONOMIC EXCHANGE
OCCURRING ALONG THE COMMON BORDER SHOULD SERVE TO FOSTER

MAN'S DEVELOPMENT, TO ENHANCE MUTUAL RESPECT FOR HUMAN DIGNITY, AND TO PROMOTE SHARED WELL-BEING; THAT TOURISM, BECAUSE OF ITS SOCIO-CULTURAL AND ECONOMIC DYNAMICS, IS AN EXCELLENT INSTRUMENT FOR PROMOTING UNDERSTANDING, GOODWILL, AND CLOSE RELATIONS BETWEEN THE PEOPLES OF THE TWO COUNTRIES;

THAT THE BASIC STRUCTURE FOR TOURISM ALREADY EXISTING BETWEEN THE UNITED STATES AND MEXICO STANDS READY FOR FURTHER DEVELOPMENT;

THE GOVERNMENTS OF THE UNITED STATES OF AMERICA AND OF THE UNITED MEXICAN STATES AGREE ON THE FOLLOWING: END QUOTE.

3. ARTICLE I. WOULD REMAIN UNCHANGED WITH TWO MINOR EXCEPTIONS. IN SECTION ONE, DELETE WORDS QUOTE PERMIT AND END QUOTE. SENTENCE WOULD THEN READ QUOTE EACH PARTY WILL FACILITATE ETC. EXPLANATION IS THAT WORD PERMIT IS IMPLICIT IN WORD FACILITATE. IN SECTION TWO, FOR SAKE OF CONSISTENCY, REPLACE WORD SHALL BY WORD WILL. SENTENCE THEN READS QUOTE EACH PARTY WILL FACILITATE ETC.

4. ARTICLE II. SUGGEST REVISION OF ARTICLE TWO AS FOLLOWS. BEGIN QUOTE. THE PARTIES VIEW AS ESPECIALLY IMPORTANT THOSE INVESTMENT INITIATIVES RELATED TO TOURISM DEVELOPMENT IN HIGH PRIORITY AREAS AND ARE COMMITTED TO ALLOW RECIPRO-
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CAL INVESTMENT FLOWS IN THE TOURISM SECTOR. END QUOTE. THE REVISION COMBINES ORIGINAL PARAGRAPHS 1 AND 2 AND DELETES PARAGRAPHS 3 AND 4. PARAGRAPH 3, REFERRING TO IFI'S AND THE WTO, WAS INCLUDED IN GUADALAJARA AS AN ALTERNATIVE TO THE GOM PROPOSAL WHICH SOUGHT TO COMMIT THE USG TO TAKE A PARTICULAR STANCE ON INVESTMENT FOR TOURISM IN THE IFI'S. THE DEPARTMENT WOULD STRONGLY PREFER OMITTING PARAGRAPH THREE. ITS LANGUAGE -- WHICH IS PROBABLY AS CLOSE AS WE CAN GO TOWARD ACCOMODATING THE GOM -- DESCRIBES AN OBLIGATION WHICH IS SO ATTENUATED AS TO APPEAR VIRTUALLY MEANINGLESS ON ITS FACE. MOREOVER, WHILE THE DEPARTMENT OR THE U.S. REPRESENTATIVES TO THE WTO WOULD BE GLAD TO DISCUSS THE ISSUES FACING THE WTO WITH GOM REPRESENTATIVES, THERE WOULD APPEAR TO BE NO REASON FOR THE TWO GOVERNMENTS TO AGREE IN ADVANCE -- IN A PUBLIC DOCUMENT -- TO TAKING A PARTICULAR POSITION ON AN INDIVIDUAL QUESTION. THE OMISSION OF PARAGRAPH THREE WILL IN NO WAY AFFECT THE ABILITY OF EITHER GOVERNMENT TO FOLLOW THE COURSE OF ACTION SUGGESTED IN THE WTO OR ELSEWHERE. PARAGRAPH FOUR WAS OMITTED BECAUSE IT WAS NOT OPERATIONAL; IT MERELY REPEATED GENERAL IDEAS EXPRESSED IN THE PREAMBLE.

5. ARTICLE III. NO CHANGE IN PARAGRAPHS 1 THROUGH 5.
SUGGESTED REWORDING OF PARAGRAPH 6 IS AS FOLLOWS. BEGIN
QUOTE. THE PARTIES RECOGNIZE THE NECESSITY OF PROMOTING,

WITHIN THEIR RESPECTIVE CAPABILITIES AND ADMINISTRATIVE
FACULTIES, THE HEALTH AND SAFETY OF VISITING TOURISTS,
WHETHER TRAVELLING BY AUTOMOBILE OR OTHER MEANS OF TRANS-
PORTATION. THE PARTIES WILL PROVIDE THE NECESSARY INFOR-
MATION TO VISITORS OR ENCOURAGE OTHER AGENCIES AND
ORGANIZATIONS TO FURNISH MEDICAL AND EMERGENCY SERVICES
WHEN NEEDED. END QUOTE.

6. ARTICLE IV. SUGGESTED REVISIONS OF ARTICLE IV WOULD
COMBINE PROVISIONS OF ORIGINAL ARTICLES IV AND VIII, BOTH
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OF WHICH DEAL WITH BORDER AND CULTURAL IDEAS. SUGGESTED
REVISION IS AS FOLLOWS. BEGIN QUOTE. ARTICLE IV BORDER,
CULTURAL, AND SPECIAL TOURISM PROGRAMS. 1. THE UNITED
STATES AND MEXICO REGARD IT APPROPRIATE TO ESTABLISH IN
THE NEAR FUTURE A PROGRAM OF TOURISM AND CULTURAL ACTIVI-
TIES DESIGNED TO STRENGTHEN THE TIES BETWEEN THE PEOPLES
OF THE BORDER AREA AND IMPROVE THE QUALITY OF LIFE IN THE
REGION. PARALLEL PROGRAMS WILL BE CONSIDERED WHICH ARE
COMPATIBLE WITH THE RESPECTIVE CULTURAL HERITAGES AND
ECONOMIC LEVELS OF THE PARTIES, FACILITATE THE EXCHANGE
OF IDEAS AND HUMAN EXPERIENCES, AND CONVERT THIS REGION
INTO AN ATTRACTIVE AND CULTURALLY DIVERSE TOURISM DESTI-
NATION FOR VISITORS OF OTHER COUNTRIES. 2. THE PARTIES
WILL CONSIDER IT OF HIGH PRIORITY TO PROMOTE TRAVEL TO
BORDER AREAS CHARACTERISED BY INCIPIENT DEVELOPMENT AND
FOLKLORIC HERITAGE, AND TO DEVELOP AND IMPROVE TOURIST
FACILITIES AND ATTRACTIONS IN THOSE AREAS. 3. THE PAR-
TIES, TOGETHER AND INDIVIDUALLY, WILL ENCOURAGE THE
BALANCED AND OBJECTIVE PROMOTION OF THEIR HISTORIC AND
SOCIO-CULTURAL HERITAGES IN A MANNER THAT RESPECTS
HUMAN DIGNITY AND CONSERVES THE CULTURAL AND ECOLOGICAL
ENVIRONMENT. THE PARTIES WILL ALSO ENDEAVOR TO BE BETTER
HOSTS. 4. THE PARTIES WILL SEEK TO OBTAIN, ON A RECIPRO-
CAL BASIS, THE USE OF FACILITIES FOR SHOWS AND EXHIBITIONS
OF THE OTHER COUNTRY. END QUOTE.

7. ARTICLE V. NO CHANGE.

8. ARTICLE VI. OMIT PARAGRAPH 4, DEALING WITH CIEST
AND CICATUR. THE DEPARTMENT DOES NOT FEEL THERE IS ANY-
THING TO BE GAINED BY ANNOUNCING PUBLICLY THAT THE USG
AND GOM WANT TO BECOME MORE ACTIVE IN THESE TWO INTER-
NATIONAL TRAINING CENTERS.
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9. ARTICLE VII. NO CHANGE.

10. ARTICLE VIII. PROVIDED THE MEXICANS AGREE TO COMBINING THE ORIGINAL ARTICLE VIII WITH ARTICLE IV, THE REVISED ARTICLE VIII WOULD BE THE ONE ENTITLED CONSULTATIONS, UNCHANGED.

„ ARTICLE IX, PERIOD OF EFFECTIVENESS. THE DEPARTMENT IS PREPARED TO CONSIDER SUGGESTED CHANGES, IF ANY, WHICH THE GOM MAY WISH TO MAKE IN THIS ARTICLE OR IN RESPONSE TO SUGGESTED CHANGES IN OTHER ARTICLES ABOVE.

12. REFTTEL B RECEIVED AFTER DRAFTING THIS MESSAGE. EMBASSY IS REQUESTED TO SEEK GOM REACTION TO SUGGESTIONS DETAILED ABOVE AND INFORM US ASAP. CHRISTOPHER

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